



Zero Waste Policy Action Updates in WA

WSU Extension Sustainability Series

Heather Trim

Zero Waste Washington

October 19, 2021

Zero Waste Washington

Works to make *trash* obsolete

Three strategies:

- Help pass laws
- Conduct research
- Do pilot projects



Seven Focus Areas



Producer responsibility



Excess packaging



Reuse/Repair



Recycling



Innovation



Plastic pollution

2018

Secure Drug Takeback Act

(HB 1047 – Rep Strom Peterson)



- 10 years in the making
- First in the nation
- Program started **November 2020!**



Concerning paint stewardship

(HB 1652)

Program starts
April 2021!



Program products

Program Products

- Latex paints
- Oil-based paints
- Sealers
- Stains
- Lacquers
- Varnishes

Non-Program Products

- Aerosols
- Thinners, solvents
- Caulking compound
- Specialty coatings
- OEM and industrial paints
- Leaking, empty, or without the original label



Reusable Bag Bill for Washington State

***(2020: SB5323 – Sen Das
HB1205 – Rep Peterson)***

**Zero Waste Washington | Surfrider Foundation | Seattle Aquarium | Puget
Soundkeeper Alliance | Environment Washington**

No thin plastic carry-home bags



www.seattlepi.com/local/article/Plastic-bags-banned-in-Seattle-2412950.php



#BYOBAG

Goal: Bring
your own bag



Ecology toolkit



Regulations & Permits

Research & Data

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Air & Climate

Water & Shorelines

Waste & Toxics

Spills & Cleanup

Washington's single-use plastic bag ban

Reducing & recycling waste

2021 plastics law

About 1-800-RECYCLE

Plastic bag ban

Plastics study

Electronics (E-Cycle)

Organic materials

Paint stewardship

Enacting legislation

Mercury lights

Recycling Development Center

Residential commingled



Gov. Jay Inslee ends delay. Bag ban effective Oct. 1, 2021



Plastic bags are a major contaminant in Washington's recycling facilities, waterways, roadways, and environment. Washington's Plastic Bag Ban will reduce pollution by prohibiting single-use plastic carryout bags and charging a fee for acceptable bags in business establishments beginning in January 2021.



NO
Single-use Plastic Carryout Bags



8c fee
Large Paper Carryout Bags
Made with 40% recycled content



8c fee
Thick Reusable Plastic Carryout Bags
Made with 20% recycled content and a minimum of 2.25 mil thick film



Fee optional
Green or Brown Compostable Bags
Any green or brown tinted film bags **must** be compostable

Overview

- Organics challenge
- Organic waste management
- Policy - organics
- Plastics/Recycling challenge
- Policy - recycling



WA 2021 Session: Zero Waste bills

Bills that moved forward;

- Plastics and Recycling (PSSB 5022)
- Lead in school water (HB 1139)
- Fluorinated gas (HB 1050)
- Drug takeback fixes (HB 1161)
- Industrial symbiosis (SB 5345)
- Wheat straw in bags (HB 1145)

Bills that did not make it

Right to Repair (HB 1212)

- Compost/Organic Waste (SB 5286)
- Fireworks (HB 1059)
- Garbage to swine (SB 5300)
- Wind turbine blades recycling (SB 5174)

WASHINGTON IS REDUCING PLASTIC POLLUTION AND IMPROVING RECYCLING

SB 5022



SENATOR MONA DAS
SENATE BILL SPONSOR



REPRESENTATIVE LIZ BERRY
HOUSE BILL CHAMPION

2 ON REQUEST ONLY

- SINGLE-USE UTENSILS
- STRAWS
- CONDIMENT PACKAGES
- COLD BEVERAGE LIDS



3 PROMOTE MORE EFFICIENT RECYCLING BY REMOVING CONFUSING LOGO REQUIREMENT



1 EXPANDED POLYSTYRENE BAN

- FOOD SERVICE PACKAGING
- RECREATIONAL COOLERS
- PACKAGING PEANUTS



4 MINIMUM RECYCLED CONTENT

- CONTAINERS FOR:
- BEVERAGES
- PERSONAL CARE PRODUCTS
- CLEANING PRODUCTS
- TRASH BAGS



www.nuostthead.com
Nuostthead Studios
Kevin Throssel

Kevin 2021

2022

- Packaging EPR*
- Organics/methane
- Right to Repair
- Batteries EPR*

**Extended Producer Responsibility*



The organics challenge



Food Waste is a Pervasive Challenge

72B lbs of food goes to waste every year in the U.S.



\$218

billion worth of food is thrown away each year



21%

of landfill volume is food waste

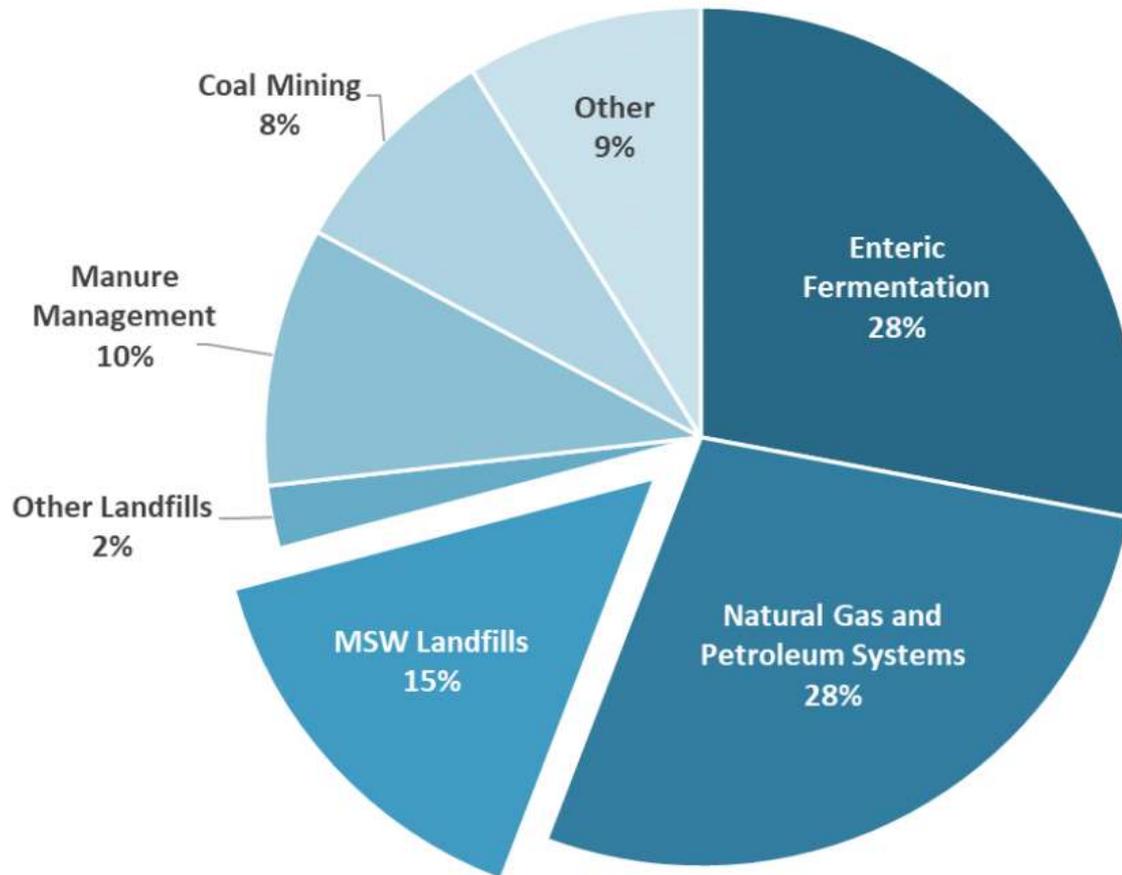


21%

of fresh water is used to produce food that is never eaten

Municipal solid waste landfills are the 3rd-largest source of human-related methane emissions in the US (EPA 2018)

2018 U.S. Methane Emissions, By Source



Note: All emission estimates from the *Inventory of U.S. Greenhouse Gas Emissions and Sinks: 1990-2018*. U.S. EPA. 2020.

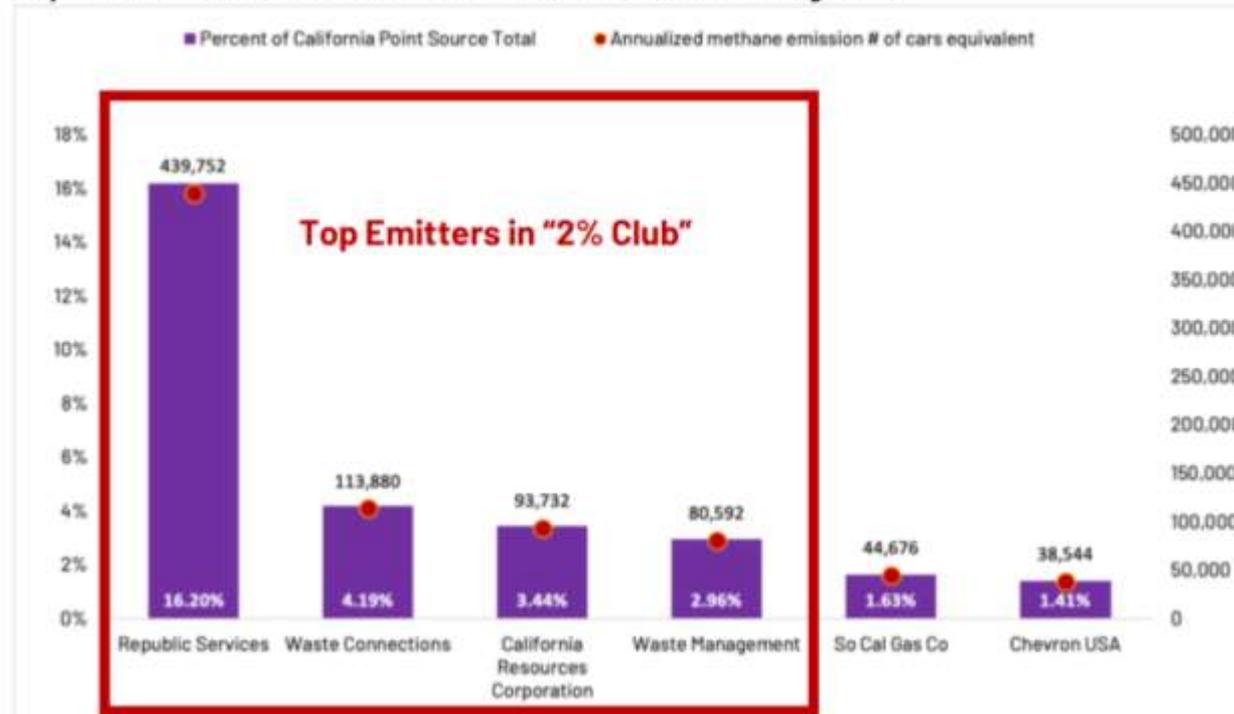
Industry's 3 largest landfill operators among California's biggest methane emitters: report

NASA data shows Republic Services, Waste Connections and Waste Management among the state's "super-emitters."

Published Jan. 23, 2020

E.A. Crunden
@eacrunden

These 4 companies each represented >2% of all methane from individual sites in California: Republic Services, Waste Connections, CRC, Waste Management



Source: Data analysis based on "California's Methane Super-emitters," *Nature*, Nov. 2019. [Supplementary Tables 4 & 5](#)

Halting the Vast Release of Methane Is Critical for Climate, U.N. Says

A major United Nations report will declare that slashing emissions of methane, the main component of natural gas, is far more vital than previously thought.



2020-2021 Washington Statewide Waste Characterization Study



2020-2021 WASHINGTON STATEWIDE **Waste Characterization Study**

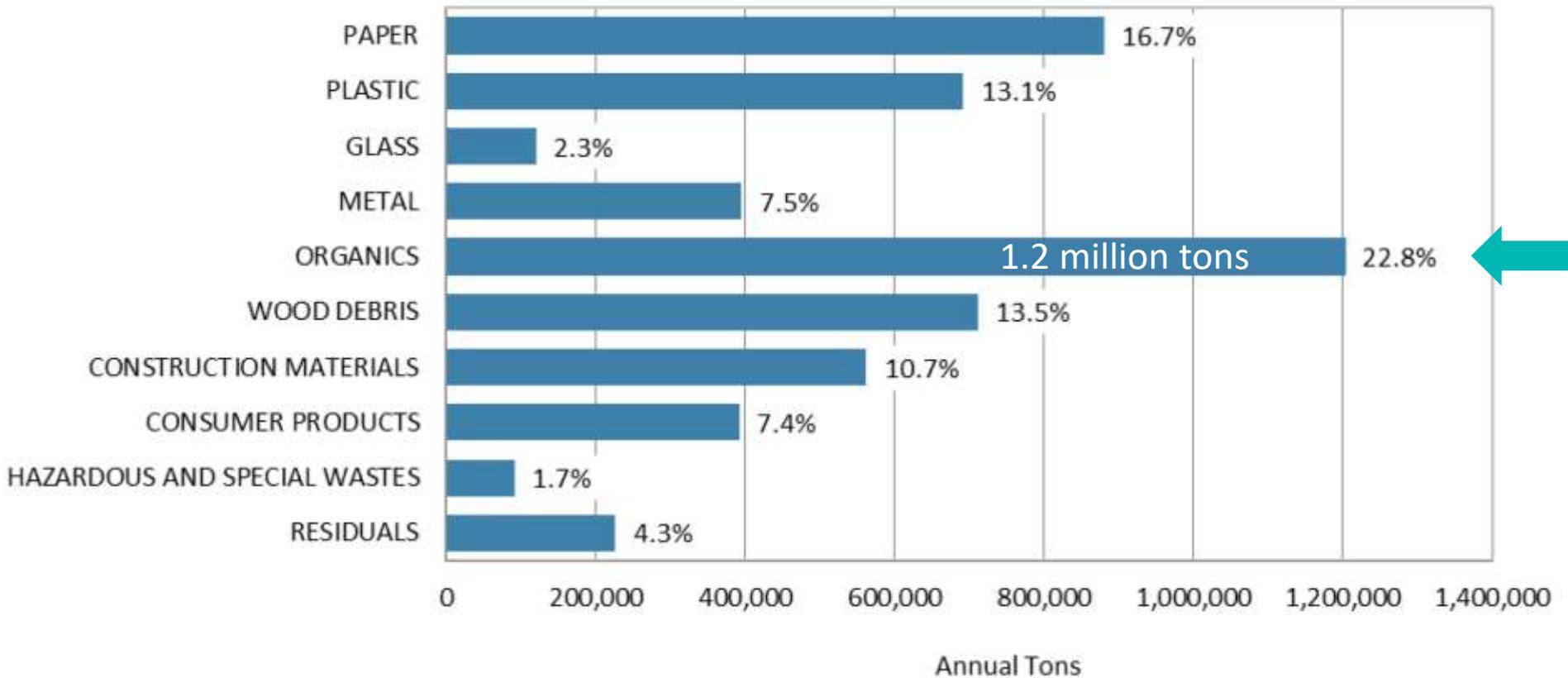
State of Washington Department of Ecology

Publication 21-07-026

Published August 2021



Overall Statewide Disposed Waste Stream Composition by Material Class (annual tons)



Overall Statewide Disposed Waste Stream 15 Most Prevalent Material Types

| Material | Est. Percent | Est. Tons |
|--------------------------------------|--------------|-----------|
| Edible Food Waste- Vegetative | 6.4% | 336,564 |
| Cardboard & Kraft Packaging | 5.2% | 276,196 |
| Painted Wood | 4.8% | 253,958 |
| Inedible Food Waste- Vegetative | 4.8% | 250,860 |
| Animal Manure | 4.8% | 250,763 |
| Compostable Paper Products | 3.4% | 180,366 |
| Other Ferrous Metal | 3.3% | 174,364 |
| Drywall | 3.2% | 167,785 |
| R/C Metal | 2.6% | 139,654 |
| Yard/Garden Waste- Leaves and Grass | 2.5% | 132,218 |
| Packaging Film Plastic | 2.4% | 123,992 |
| Engineered Wood | 2.1% | 112,899 |
| Edible Food Waste- Meats/Fats/Oils | 2.1% | 109,571 |
| Compostable Paper Packaging | 2.0% | 107,175 |
| Bulky Rigid Plastic Products | 1.9% | 98,194 |
| Inedible Food Waste- Meats/Fats/Oils | .5% | 23,932 |

Percentages for material types may not total 100% due to rounding.

Overall Statewide Disposed Waste Stream 15 Most Prevalent Material Types

| Material | Est. Percent | Est. Tons |
|--------------------------------------|--------------|-----------|
| Edible Food Waste- Vegetative | 6.4% | 336,564 |
| Edible food = 8.5% | | |
| Inedible food = 5.3% | | |
| TOTAL: 13.8% | | |
| Bulky Rigid Plastic Products | 1.9% | 98,194 |
| Inedible Food Waste- Meats/Fats/Oils | .5% | 23,932 |

Percentages for material types may not total 100% due to rounding.

Benefits of compost

- Mitigates **climate change**
 - Removal from landfill
 - Carbon sequestration in soil system
- **Soil** improvement
 - Moisture retention
 - Adds nutrients
 - Reduces the need for chemical fertilizers.
 - Encourages beneficial bacteria and fungi
- **Water quality** improvement
 - Pollutants in stormwater runoff
 - Erosion control



Reduction strategy

1. **Reduce** organic waste (food) at the source
2. Make sure **excess edible food** → food rescue
3. Remaining **inedible food, green waste and other organic waste** →
 - Animal feed
 - Biogas and other technologies
 - Compost





A worker dumps pre-consumer food waste before being fed to black soldier fly larvae at the Enterra Feed Corporation in Langley, British Columbia, Canada, March 14, 2018. (Reuters)

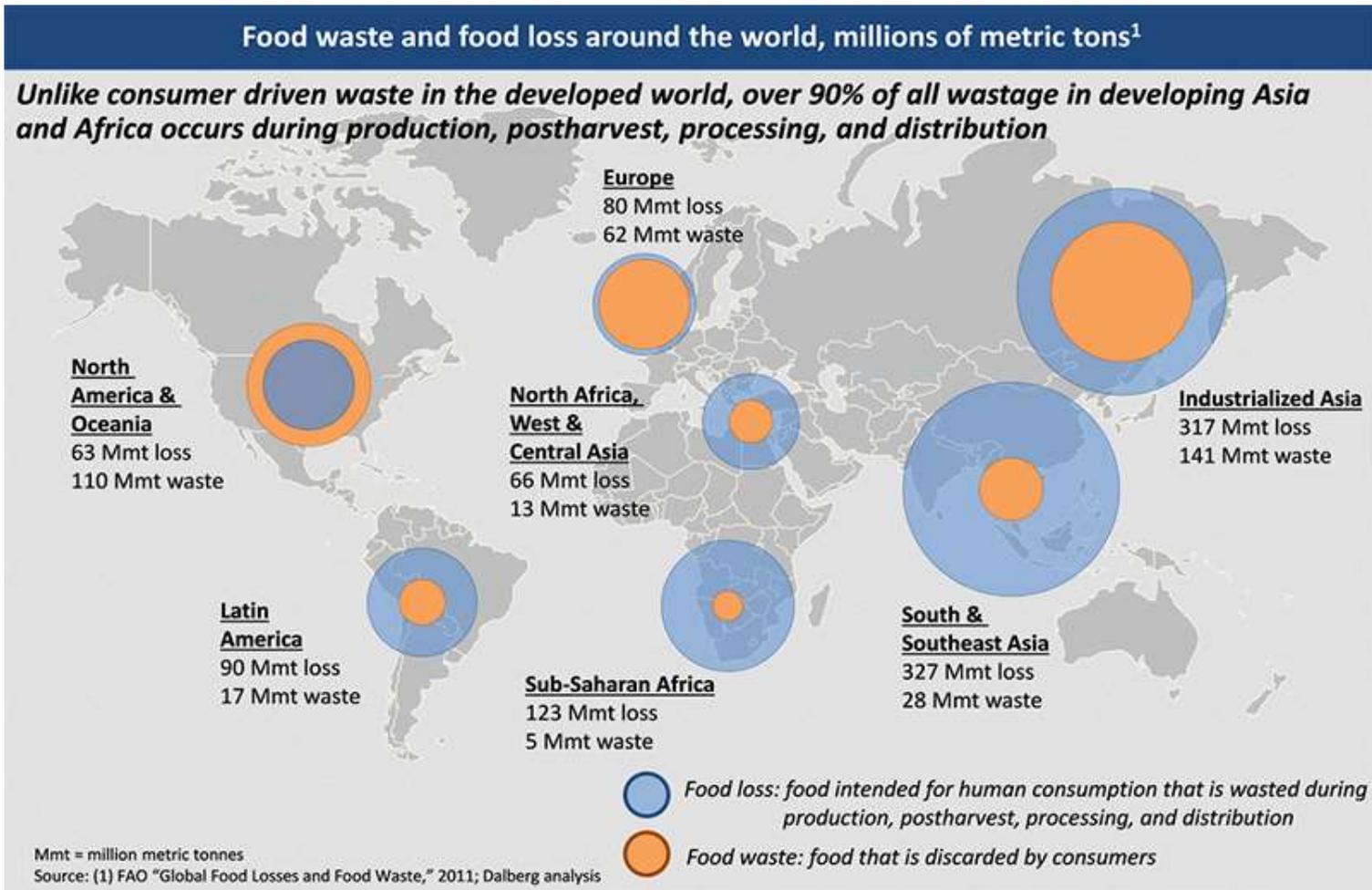


cup #1 - 14g
the cup -
clean out
cup





1.3 Billion Tons of Food Loss/Waste Globally



Roadmap to 2030: Reducing U.S. Food Waste by 50%

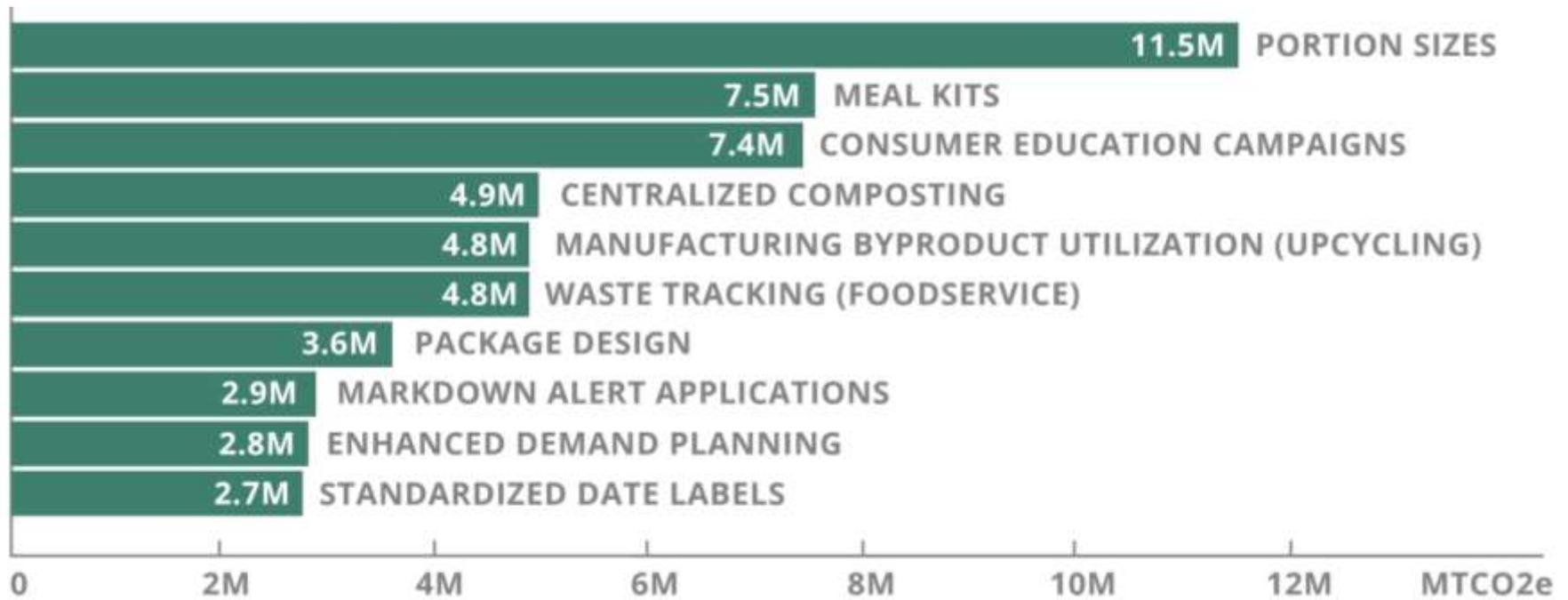
These solutions can reduce food waste by 45 million tons each year.

MODELED SOLUTIONS ONLY - UNMODELED SOLUTIONS AND BEST PRACTICES CAN TAKE THIS AMOUNT EVEN HIGHER.

ANNUAL NET FINANCIAL BENEFIT
POTENTIAL OF FOOD WASTE SOLUTIONS
U.S. DOLLARS



Top ten solutions: GHG emissions avoided (MTCO₂e)



2020



Addressing food waste
by standardizing labels
communicating the freshness
or expiration of food

HB 2651 – Rep Beth Doglio



• UNTIL PRINTED DATE •
2018 DEC 11

UB11 MAR 2019
8225572004 D

USE OR FREEZE BY
NOV 09 2018
23:28

BETTER IF USED BY

15APR2016 CR084101

A WHOLE GRAIN FOOD IS MADE BY USING ALL THREE PARTS OF THE GRAIN. ALL GENERAL MILLS BIG G CEREALS CONTAIN MORE WHOLE GRAIN THAN ANY OTHER SINGLE INGREDIENT.

Food date labels used by the food industry, including “pull by,” “sell by,” “best by,” “use by,” and “best before” dates vary widely.

BEST BEFORE
05/13 H35 14:09

BEST IF USED BY:

BEST BEFORE US 2

BETTER
IF USED
BEFORE

AI

05/13 H35 14:09
15:43 29-261

Kill

Consumer confusion regarding food date labels is well documented and accounts for ~20% of consumer waste (WRAP 2011).



Reducing the wasting of food in order to fight hunger and reduce environmental impacts

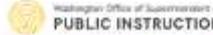
(HB1114 Doglio, 2019)



- Set goal for WA to reduce by 50% the amount of food waste generated annually by 2030, relative to 2015 levels.
- Requires Ecology to develop and adopt a state wasted food reduction and food waste diversion plan designed to achieve the goal.

Ecology Report





Focus on: Food Waste Prevention



WHY IT MATTERS

Wasting food does not make sense – for people or for the environment.

It's unthinkable that 1 in 6 people in Washington faces food insecurity while studies show that over 370,000 tons of edible food are disposed of annually in the state.

Wasting food is also bad for the environment. When organic material like food ends up in a landfill, all the resources used to grow and deliver the food are also wasted. When food is disposed, methane, a greenhouse gas more potent than carbon dioxide, is emitted from the landfill.

The Use Food Well Washington Plan provides actionable recommendations that can help build a more resilient food system in Washington and reduce food waste by 50% by 2030.

Washington steps up to fight hunger, reduce waste

The Food Waste Reduction Act ([RCW 70A.205.715](#)) was passed by the legislature in 2019 and commits Washington State to reducing food waste by 50% by 2030. The Department of Ecology (Ecology) and partnering agencies are tasked with developing a plan and report to meet this goal. The coronavirus pandemic directly impacted the planning process, resulting in a delay of the plan and report. This document details the impacts, priority recommendations featured in the plan, and an updated timeline of the planning efforts.

Partnerships and impacts on the planning process

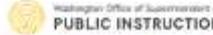
The Food Waste Reduction Act ([RCW 70A.205.715](#)) requires Ecology to consult with the departments of Agriculture, Health, Commerce, and the Office of the Superintendent of Public Instruction to develop and adopt a state wasted food reduction and food waste diversion plan designed to achieve the 50% food waste reduction goal.

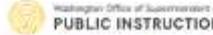
The partnership established five working groups in September 2019 to research waste reduction and diversion opportunities in the areas of food safety, hunger relief, food business, food waste collection and conversion, and education and behavior change.

In the wake of the coronavirus pandemic, collaboration planning efforts were paused in March 2020. Most planning leaders were pulled away to front-line hunger relief and food rescue as food supply chains were disrupted. Early reports showed more than 2 million Washingtonians experienced food insecurity during the peak crisis response.

Similarly, agency subject matter experts and planning partners were pulled away from food waste planning to work on keeping grocery store shelves stocked, feeding children through backpack-type programs, or redirecting food from the business and hospitality sector to beneficial uses where it was most needed. As a result, Ecology and its partners intend on delivering the plan and report to the legislature by the end of 2021.

Publication 20-07-029September 2020 (Revised November 2020)Page 1





Use Food Well Washington Plan Progress Report

Contact information

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Special accommodations

To request ADA accommodation, including materials in a format for the visually impaired, please call Ecology at 360-407-7285 or visit <https://ecology.wa.gov/accessibility>.

People with impaired hearing may call Washington's Relay Service at 711. People with a speech disability may call TTY at 877-833-6341.

Preliminary Priority Recommendations

- Federal action to support standardized date labeling, increase markets for off-grade produce, and increase tax incentives for edible food donations.
- State action to create the Washington Center for Sustainable Food Management.
- State action to increase and sustain funding for grants focused on food waste prevention, rescue, and recovery.
- State action to increase access to cold chain and transportation infrastructure for the hunger relief sector.
- State action to increase access to value-added food processing hubs and community kitchens across the state.

Planning timeline

- September-December 2020:** Collaborate online with planning partners. Continue research and mapping of recommendations, including an economic analysis.
- January-March 2021:** Finalize the quantitative and qualitative components of each recommendation, maximize buy-in from subject matter expert groups and planning leaders, and prepare for public comment.
- Spring 2021:** Complete plan and engage the public for review and comments.
- Summer 2021:** Consider and respond to public comments and conduct a second economic review. Finalize plan and conduct a final partnering agency review.
- October 2021:** Complete final plan.
- December 2021:** Deliver the report to the Legislature.

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New Report



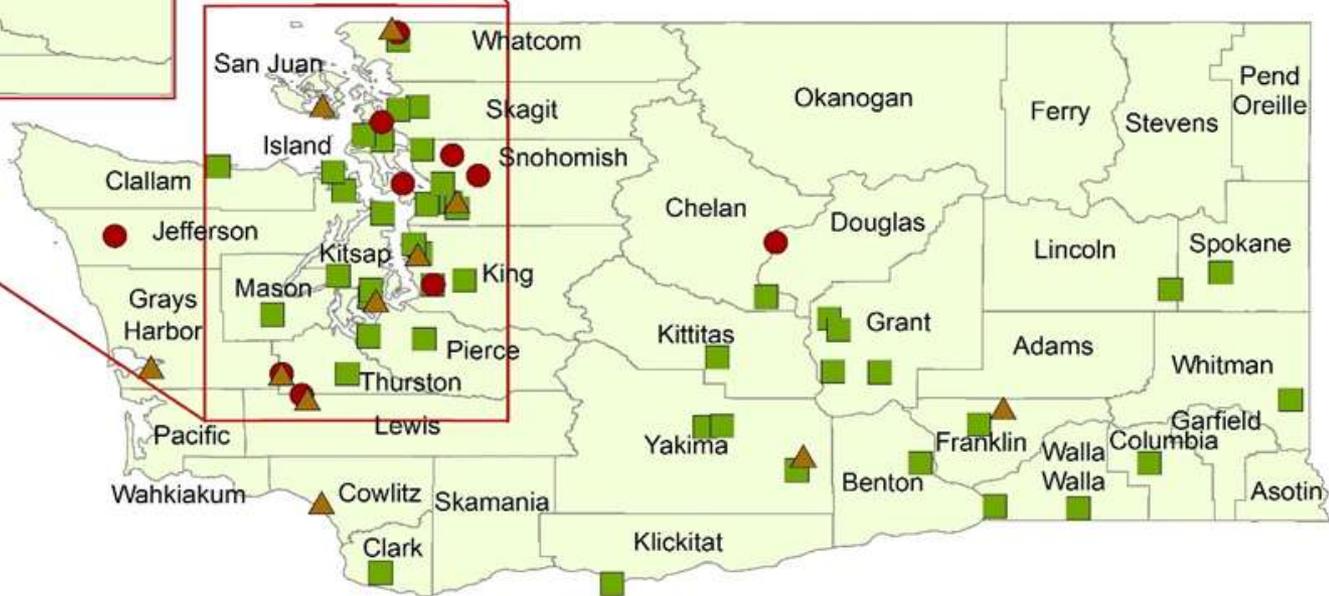
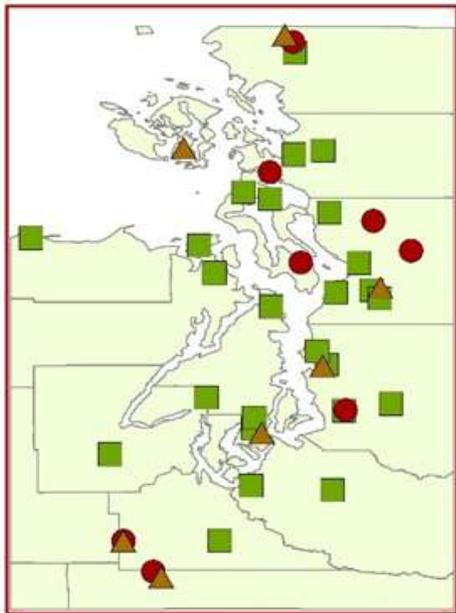
Improving Organic Materials Management in Washington State

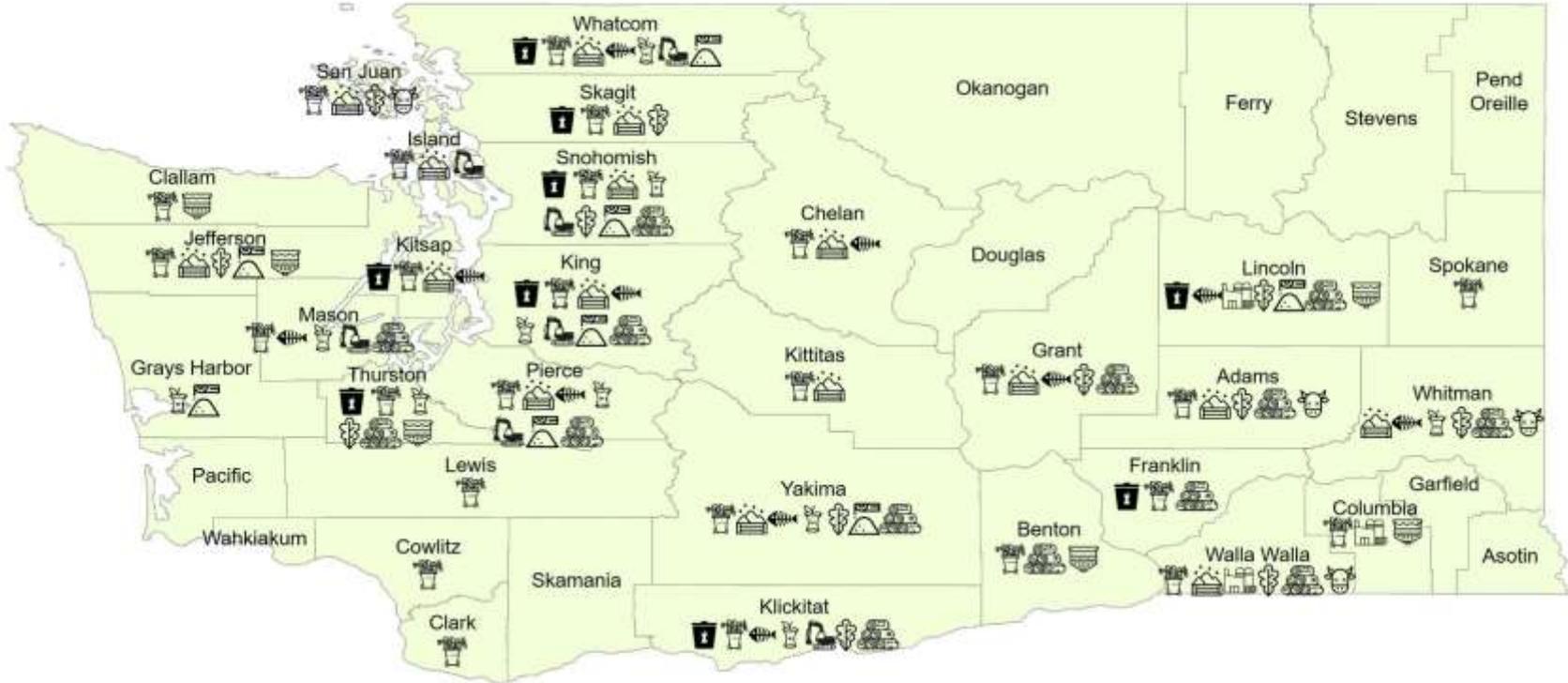
An Assessment of the Barriers and Needs of Organic Waste
Management Facilities in Washington State

Zero Waste Washington

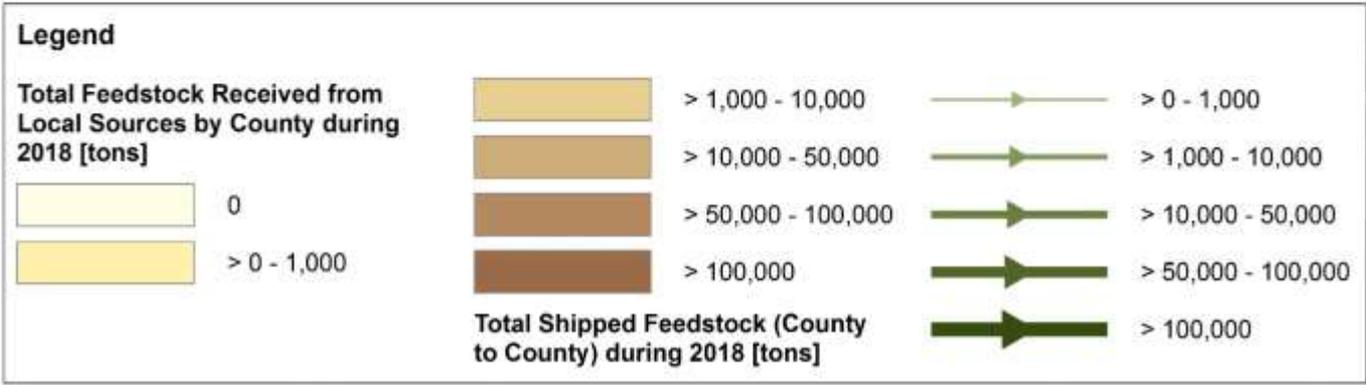
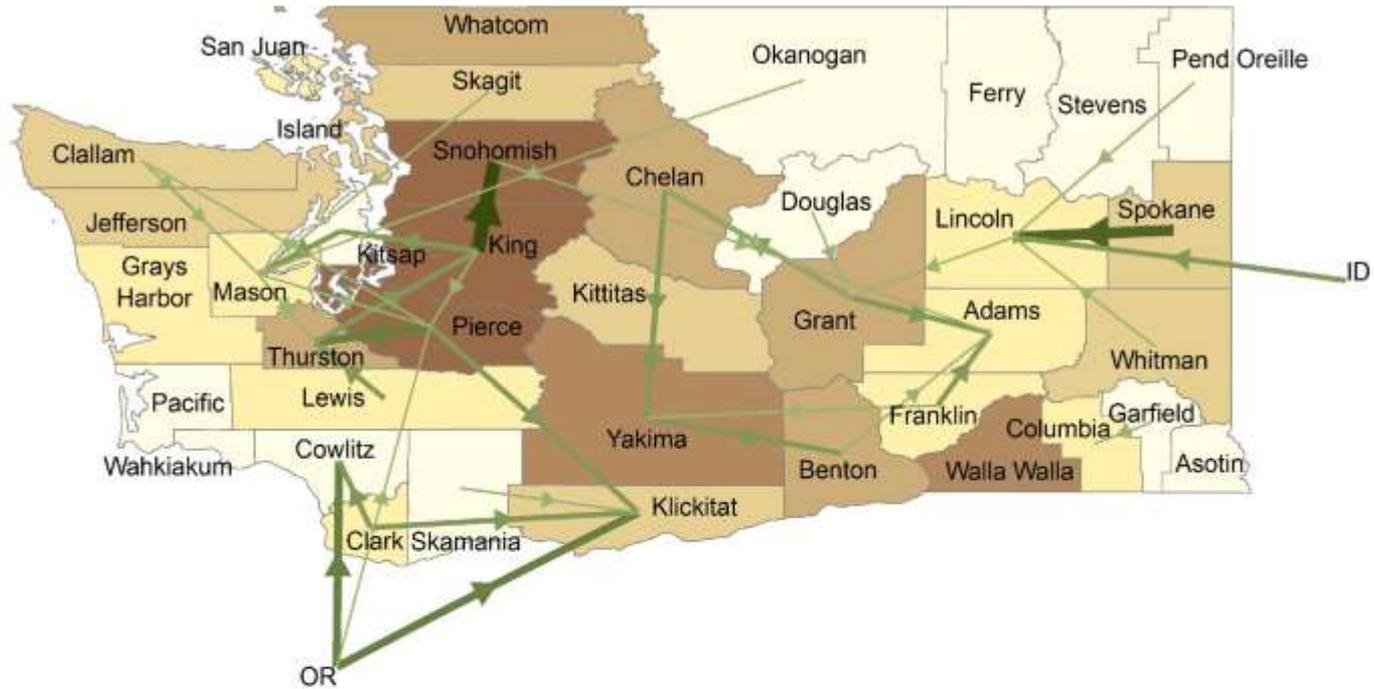
May 2021







| | | | | | |
|---|--------------------------------------|---|------------------------------|---|------------------------------|
|  | Agriculture Organics (Vegetative) |  | Industrial Organics |  | Sawdust / Shavings |
|  | Biosolids, Dry |  | Landclearing Debris |  | Wood Waste |
|  | Food Processing Waste (Pre-Consumer) |  | Manure and Bedding |  | Mixed Yard Debris/Food Waste |
|  | Food Waste (Post-Consumer) |  | Mortalities and Animal Parts |  | Yard Debris |



Barriers

- Logistics challenges
- Financial burden and risks impacting business models
- Regulatory challenges
- Operational issues
- Physical contamination/Chemical contamination
- Moderate to weak demand and end-markets
- Capacity and knowledge gaps
- Competition and coordination



Clopyralid



Lack of procurement requirements



Capacity & Markets Expansion

- Connect RNG facilities to pipelines & e-grid
- Fund pilot strategies, such as co-digestion
 - Expand markets for organics products
 - Incentivize anaerobic digestion
 - Foster community-based composting

Standards Improvement

- Update toxics list
- Set standards for digestate application
- Make spreading equipment available
- Require compostable foodservice products to be distinguishable

Innovation Support

- Create an innovation center
- Incentivize anaerobic digestion projects
- Encourage new technologies
- Fund facilities that manage food waste
- Fund purchase of products

Permitting Revision

- Coordinate permits
- Establish VOC emissions testing standards
 - Increase funding for training & monitoring
 - Define standard odor measurement methods
 - Proactively define zoning for organics facilities
- Focus compliance on key performance indicators

Performance Improvement

- Industrial symbiosis: Use excess steam for apple maggot
- Increase (training) requirements
- Update the state's manual

Systemic Changes

- Price GHG emissions
- Foster biogas markets
- Ban organics in landfills
- Ban clopyralid and other herbicides
- Expand renewable portfolio
- Increase landfill tipping fees

Collaboration Improvement

- Establish policy working group
- Require education in contracts
 - Define compostable products
 - Improve data

Contractual Processes Improvement

- Standardize government contracts
- Set bid preferences for RNG for heavy duty vehicles
- Incentivize & sanction for better source separation
- Pilot Pay-As-You-Throw based on weight not volume

Policy Road Map

37



Landfill bans in other states

- **Ban yard waste:**
 - Arkansas, Delaware, Illinois, Indiana, Maryland, Michigan, Minnesota, Missouri, New Hampshire, New Jersey, N Carolina, Ohio, Pennsylvania, Rhode Island, S Carolina, S Dakota, W Virgin, Wisconsin.
Partial: Florida, Georgia, Iowa, Nebraska
- **Ban food waste from all sources:**
 - Vermont
 - Maryland (Study of how to improve composting infrastructure and divert food waste)
- **Ban commercial food waste (for large generators):**
 - **California, Connecticut, Massachusetts, New York, Rhode Island, New Jersey**

Compost and Food Waste

California SB 1383, September 2016

Short-Lived Climate Pollutants Reduction Act establishing methane emissions reduction targets in a statewide effort to reduce emissions of short-lived climate pollutants in various sectors of CA's economy.

Reduce below 2013 levels by 2030 :

- methane by 40%
- hydrofluorocarbon gases by 40%
- anthropogenic black carbon by 50%

Bill also addressed livestock and dairy, biomethane, and biogas





Establishing a statewide organic waste goal

SB 5286 – Sen. Mona Das



Strengthen WA's Good Samaritan Law

- **Allow the sale of food at a discounted price:** Broaden language to protect nonprofit organizations that sell food at a discounted price and the donors that donate to these nonprofits.
- **Encourage direct donations from restaurants:** Modify language to include donations made by food service establishments and retailers directly to individuals.
- **Emphasize food safety:** Change the definition of apparently wholesome food to replace “quality and labeling standards” with “safety and safety-related labeling” to clarify that donated food must meet all federal, state, and local food safety requirements.



Mandate food scrap recycling

CA Mandatory Commercial Organics Recycling: Businesses that create organic waste must arrange for organic waste recycling services, and local governments must implement a commercial organics recycling collection program. – *California AB 1826 (2014)*

MD Organics Recycling – Waste and Diversion: Effective January 2023 commercial generators of >2 tons of food scrap must either reduce, divert to food rescue organizations, farms for animal feed operations, or compost or anaerobically digest the residuals. In 2024, the threshold lowers to generators >1 ton. - *Maryland HB264 (2021)*

NJ 865: Requires large food waste generators to separate and recycle food waste

CA 1383 Edible food tiers: Commercial edible food generators must recover for human consumption the maximum amount of their edible food that they would otherwise dispose of in landfills by making written agreements with food recovery organizations or services to accept this food instead

Commercial Edible Food Generators

Tier 1

January 1, 2022

Tier one businesses typically have more produce, fresh grocery, and shelf-stable foods to donate.



Tier 2

January 1, 2024

Tier two businesses typically have more prepared foods to donate, which often require more careful handling to meet food safety requirements (e.g. time and temperature controls).



Improve school food waste in schools: Require 20-min seated lunch minimum Require recess before lunch

Washington state schools can't seem to squeeze in recommended 20-minute student lunch, audit finds

The Seattle
Times

Aug. 30, 2019 By Keerthi Vedantam

Washington State Auditor's Office said scheduling lunches could be the key to improving health and behavior in K-12 students.

The audit found students at **almost all of the 31** Washington schools observed didn't sit for 20 minutes to eat during lunch. **Seventeen of those schools scheduled** 20 minutes of sitting, but only one followed through.

In 2016, the Alliance for a Healthier Generation issued a 20-minute seating schedule for schools, and **five states (not Washington) require it.**

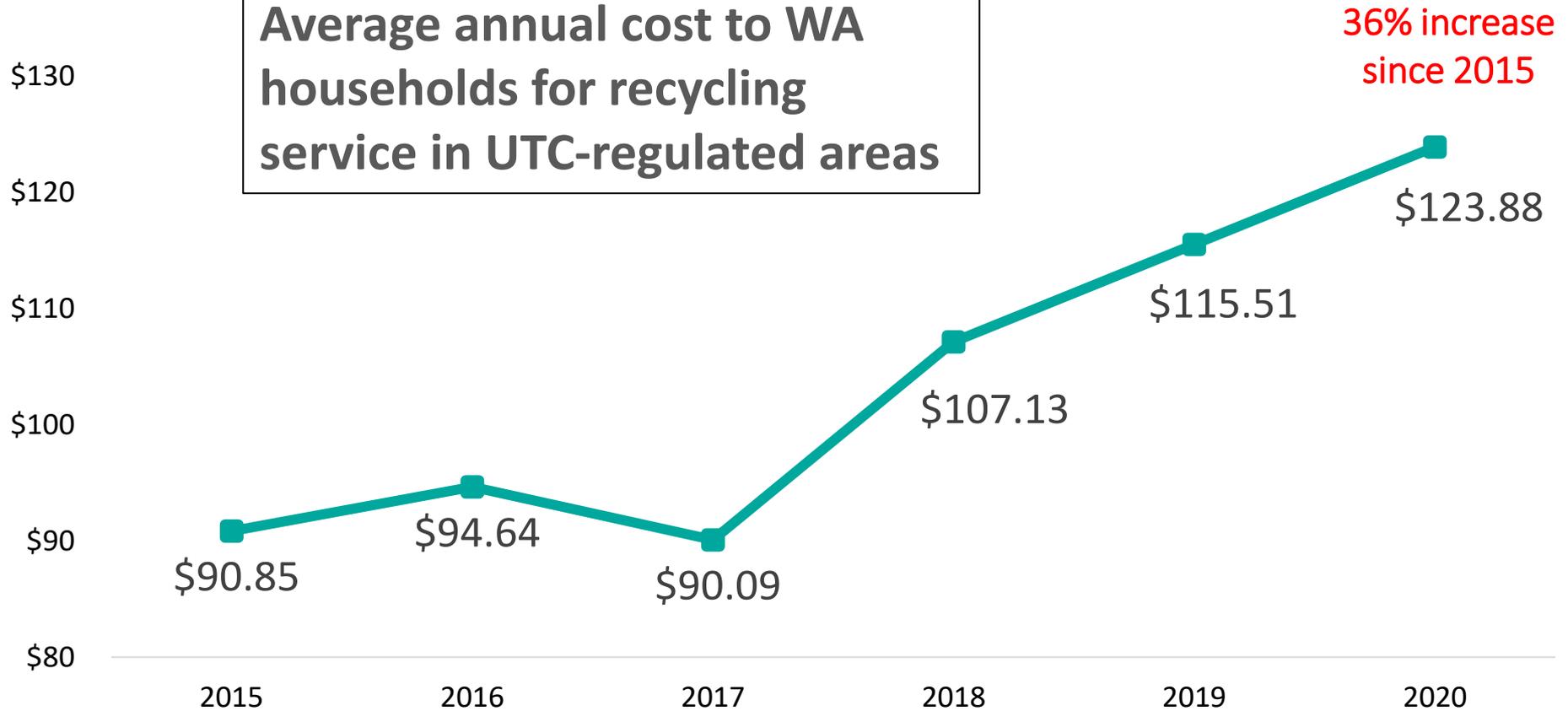


The plastics/recycling challenge



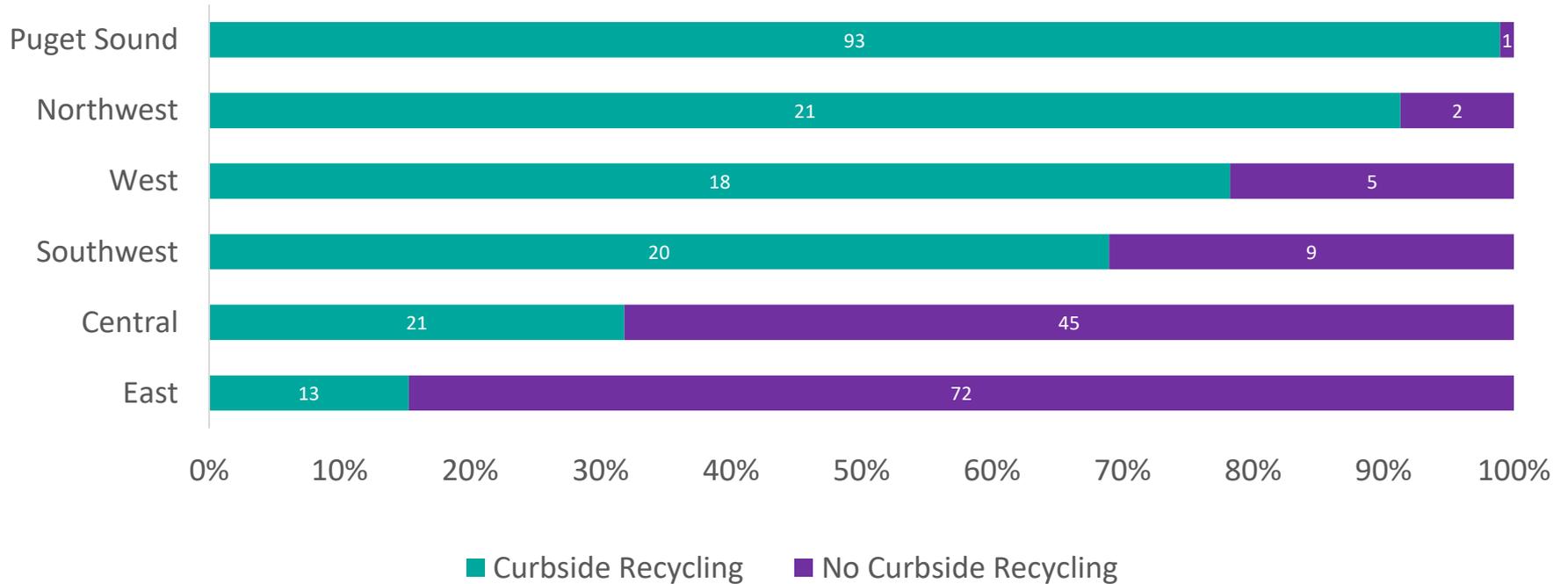
Washington residents: rising costs and shrinking services

Average annual cost to WA households for recycling service in UTC-regulated areas

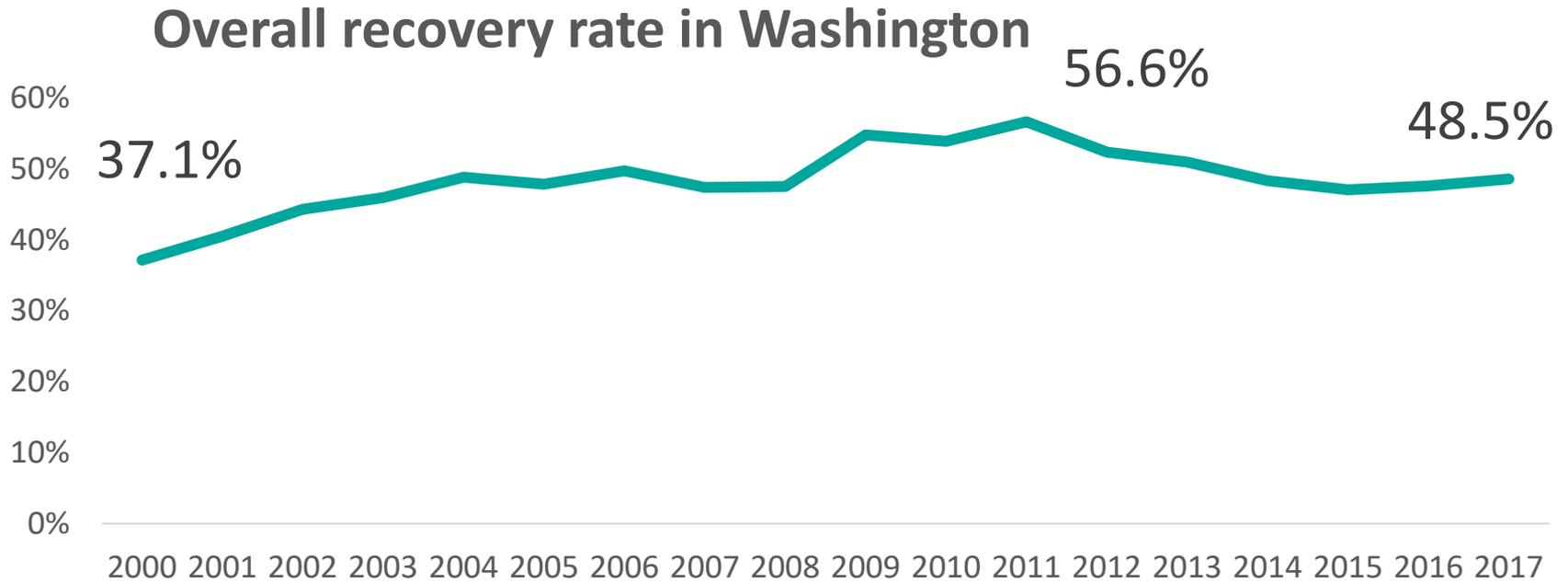


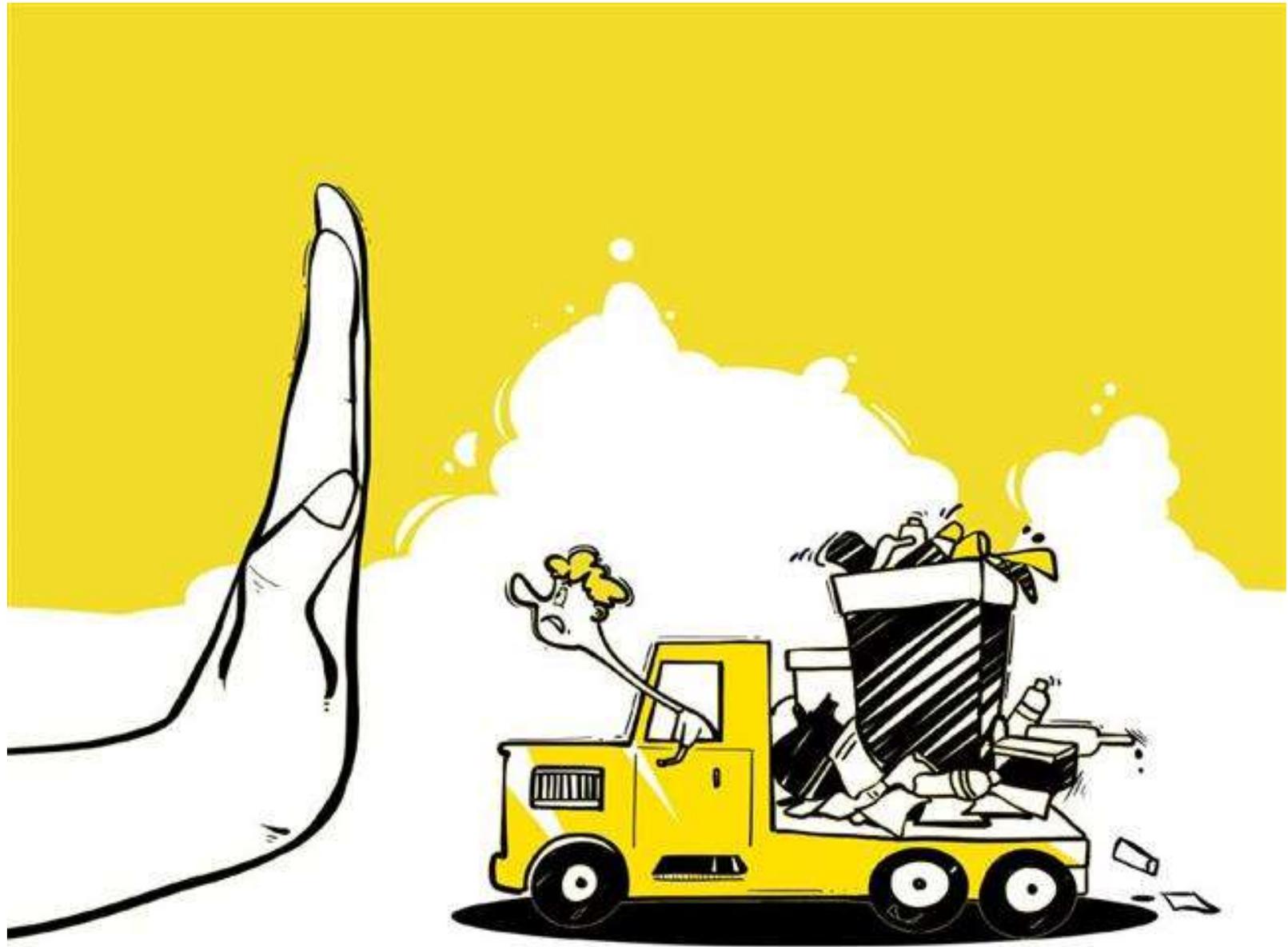
Access to recycling is uneven across the state

Jurisdictions offering curbside recycling in WA



WA's recycling rates are low and stagnant





Shanghai Daily

60% of waste



https://commons.wikimedia.org/wiki/File:Bales_of_PET_bottles_2.jpg



Bans

- 24 types of commodities
 - 0.05% contamination standard
- Imports





a film by JIU-LIANG WANG

塑料王国

PLASTIC CHINA

OFFICIAL SELECTION 2017

sundance

film festival



Blue Sky







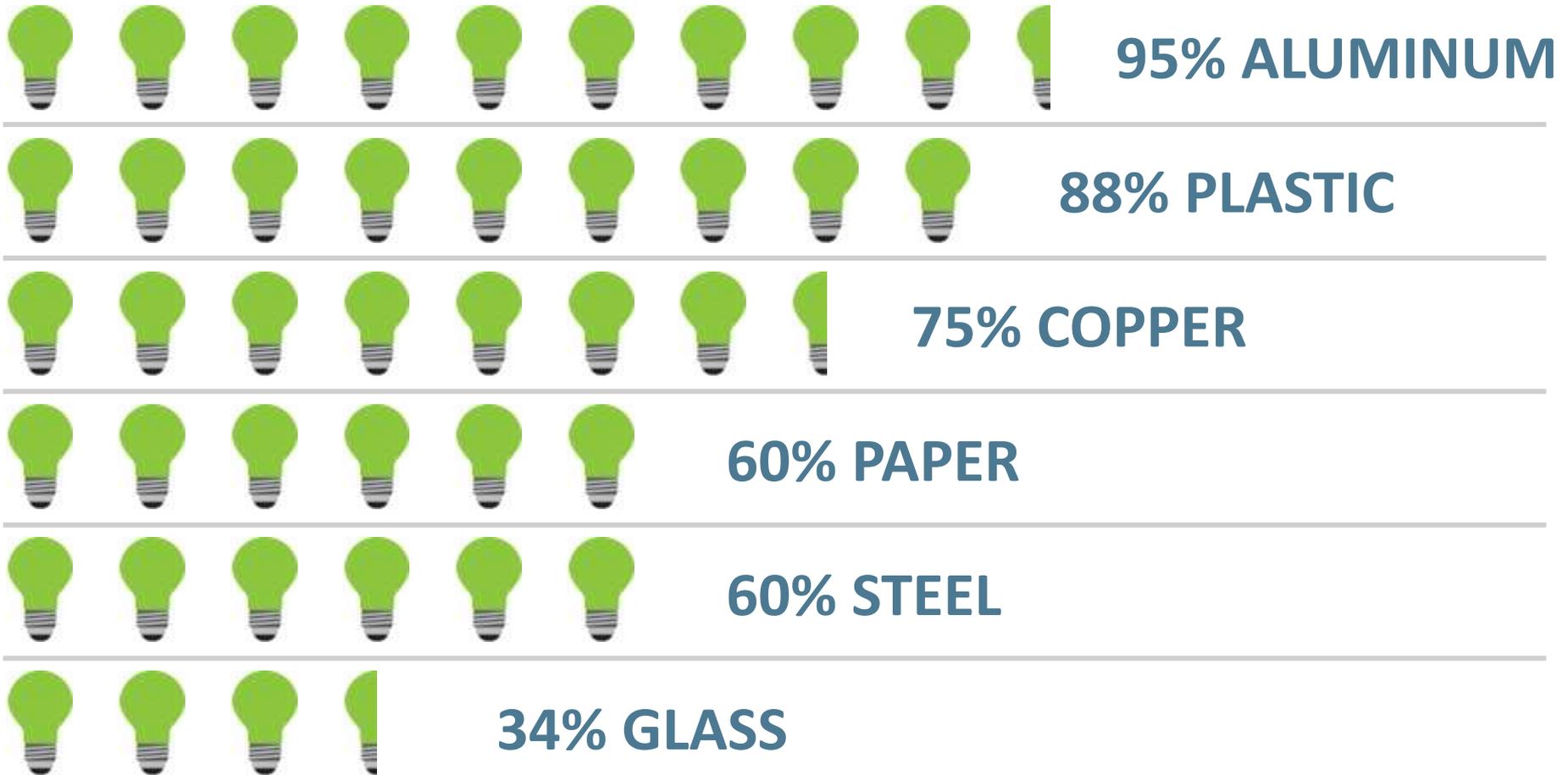


Holding value

- Aluminum
- Glass
- #1: PET bottles
- #2 plastics



Energy Saved Recycled vs Virgin Material



Packaging Product Stewardship



Build markets and restore our recycling system, creating jobs



Producer responsibility for packaging and paper products (PPP) is widespread



Source: Lorax EPI

SCS Alison Riffle's screen

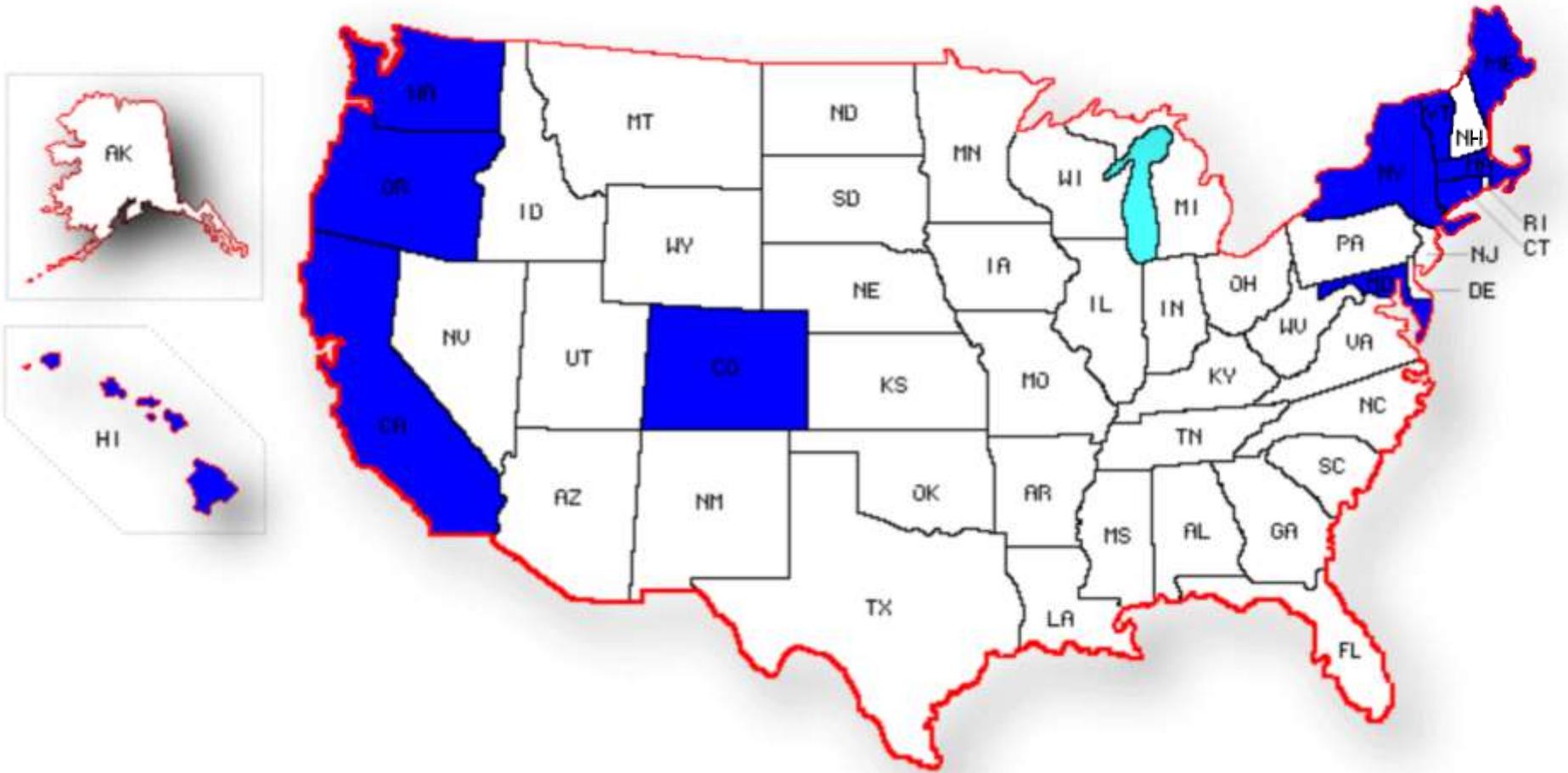
PLASTIC PACKAGING

12/1/20

VIRTUAL MEETING
SENATE ENVIRONMENT, ENERGY & TECHNOLOGY COMMITTEE
FOR MORE INFORMATION VISIT WWW.LEG.WA.GOV

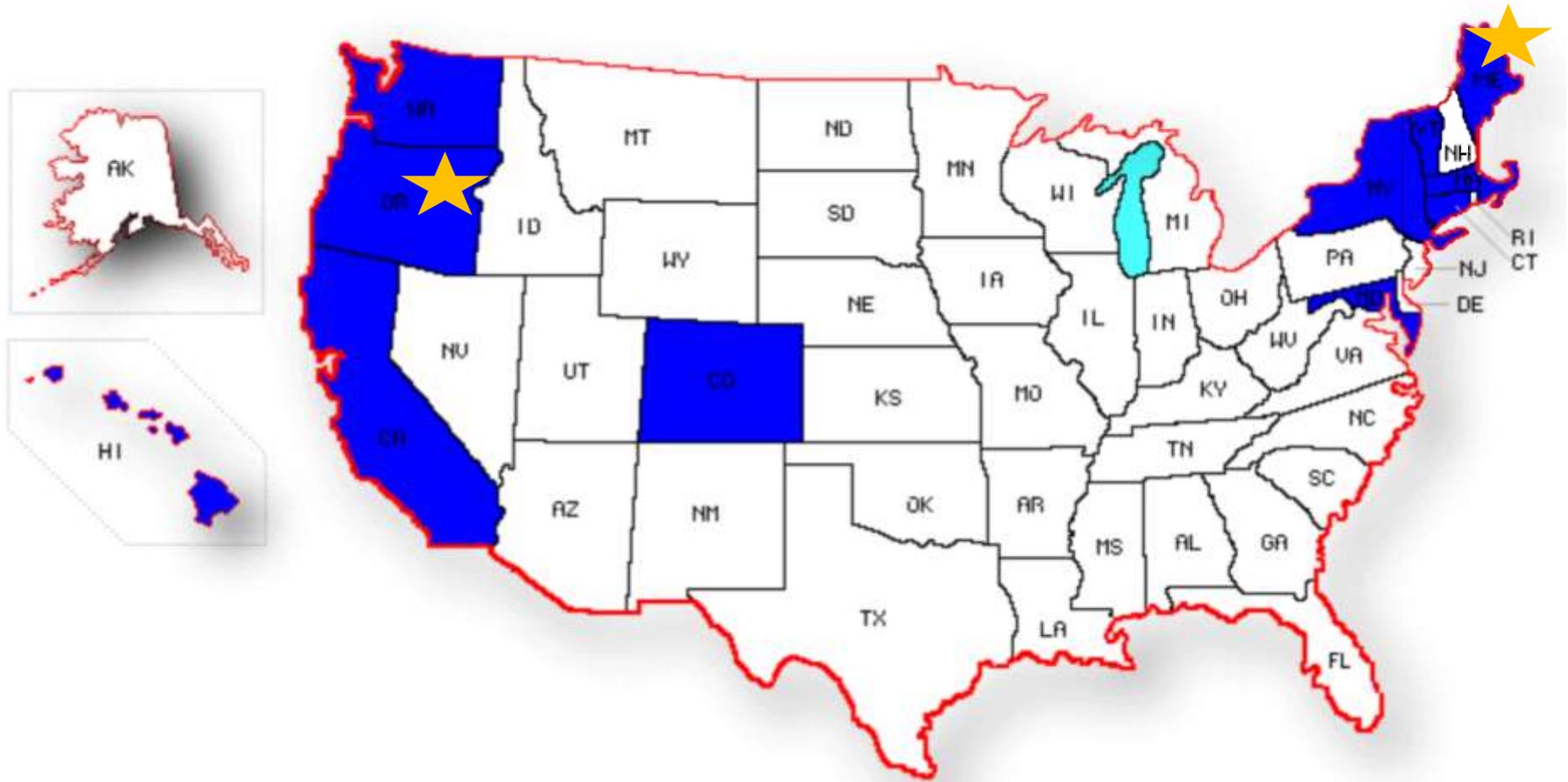


11 states



California, Colorado, Connecticut, Hawaii, Maine, Maryland, Massachusetts, New York, Oregon, Vermont and Washington

11 states



California, Colorado, Connecticut, Hawaii, Maine, Maryland, Massachusetts, New York, Oregon, Vermont and Washington

Manufacturers and brand owners pay for program that manages packaging and paper products at end of life





RECYCLEBC™

85% recovery rate of
packaging materials (2020)

*Recycle BC's recovery rate is determined by dividing collected tons by
steward-reported tons*

Includes: 90% recovery rate for paper, 52% for plastic, and 85% for metal

Shifts cost from ratepayer to manufacturer



**All packaging and printed products must be
reusable, recyclable, or compostable
no later than January 1, 2030**



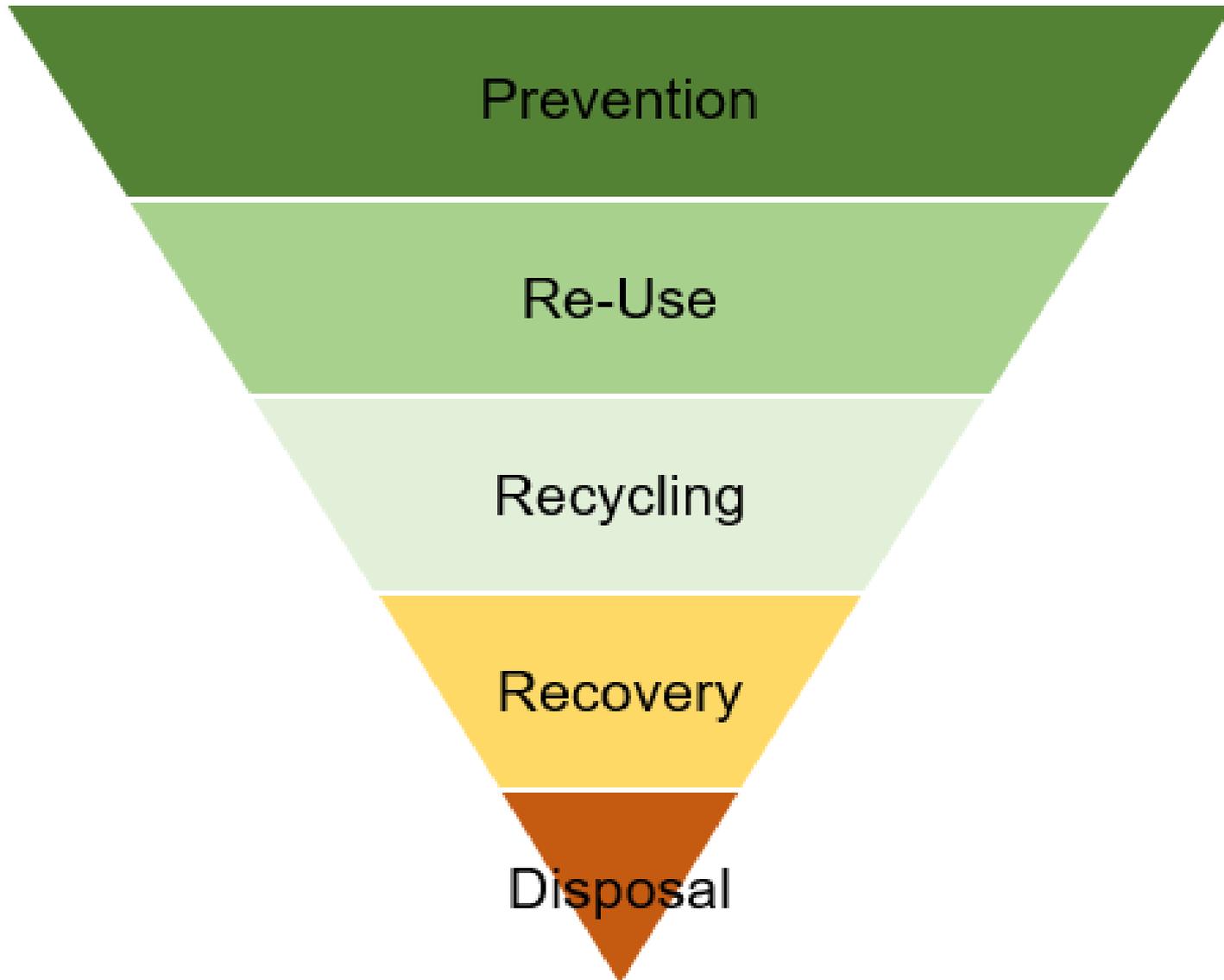
Benefits

- Save Washington households money.
- Creates universal access to convenient and consistent recycling services across state.
- Makes recycling simple and easy with a single statewide list of accepted items.
- Includes reuse/refillable target
- Creates more jobs, in WA.
- And more!



www.pinterest.com.mx/pin/337910778245242435/

Waste Prevention and Reduction





Thank You!

Zero Waste Washington
www.zerowastewashington.org